### Staff Report

for the Board of Directors' Meeting of August 12, 2020

TO: Board of Directors

FROM: Marvin Davis, MBA, CPA, Finance Manager/Treasurer

**DATE:** August 5, 2020

SUBJECT: Pension & OPEB Liabilities

\_\_\_\_\_ FINANCE

#### **RECOMMENDATION:**

Receive an informational presentation on the District's Net Pension Liability (NPL) and Other Post Employment Benefit (OPEB) Liability.

#### **BACKGROUND:**

The Board has requested an update on these long-term liabilities. Staff delivered a presentation on these liabilities at the September 14, 2016 Board meeting addressing questions from the public.

As of December 31, 2018, the most recent completed Comprehensive Annual Financial Report (CAFR), the District's NPL is \$47.5 million, and OPEB liability is \$8.8 million. Staff will discuss the following topics specific to each liability:

- Historical liability and plan assets
- Assumption rates (discount, mortality, inflation) sensitivity to the liability
- Current funding or amortization schedules

An update on the District's long-term liabilities achieves Goal Number 1 of the District's Strategic Plan by demonstrating proactive management of obligations.

#### **BUDGETARY IMPACT**: N/A

Attachments:

- Attachment A: 2018 CAFR (Select Pages)
- Attachment B: CALPERS Actuarial Valuation Pension (Select Pages)
- Attachment C: California Employer's Retiree Benefit Trust (Select Pages)
- Attachment D: OPEB Actuarial Report (Select Pages)

#### NEVADA IRRIGATION DISTRICT

#### REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2018 Last 10 Years

#### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS (Unaudited)

	2018	2017	2016	2015	2014
Total Pension Liability			_		
Service Cost	\$ 2,364,428	\$ 2,298,162	\$ 1,926,560	\$ 1,691,635	\$ 1,765,326
Interest on Total Pension Liability	8,986,105	8,801,321	8,570,812	8,255,944	7,905,821
Changes in Assumptions	(617,049)	7,082,987		(1,922,782)	
Differences Between Actual and					
Expected Experience	(721,555)	290,763	782,741	1,142,319	
Benefit Payments, Including Refunds					
of Employee Contributions	(7,242,753)	(7,176,467)	(6,820,099)	(6,643,641)	(6,044,270)
Net Change in Total Pension Liability	2,769,176	11,296,766	4,460,014	2,523,475	3,626,877
Total Pension Liability - Beginning	129,457,558	118,160,792	113,700,778	111,177,303	107,550,426
Total Pension Liability - Ending (a)	\$132,226,734	\$129,457,558	\$118,160,792	\$113,700,778	\$111,177,303
Plan Fiduciary Net Position				_	
Contributions - Employer	\$ 3,930,086	\$ 3,954,877	\$ 3,510,366	\$ 3,098,851	\$ 2,449,665
Contributions - Employee	1,094,327	1,021,683	975,138	921,705	909,560
Net Investment Income	6,710,253	8,254,320	369,777	1,695,016	11,836,566
Net Plan to Plan Resource Movement	(196)				
Other Miscelanious Income (Expense)	(238,450)				
Benefit Payments	(7,242,753)	(7,176,467)	(6,820,099)	(6,643,641)	(6,044,270)
Administrative Expenses	(125,565)	(110,194)	(46,712)	(86,331)	
Net Change in Plan Fiduciary Net Position	4,127,702	5,944,219	(2,011,530)	(1,014,400)	9,151,521
Plan Fiduciary Net Position - Beginning	80,579,641	74,635,422	76,646,952	77,661,352	68,509,831
Plan Fiduciary Net Position - Ending (b)	\$ 84,707,343	\$ 80,579,641	\$ 74,635,422	\$ 76,646,952	\$ 77,661,352
Net Pension Liability - Ending (a) - (b)	\$ 47,519,391	\$ 48,877,917	\$ 43,525,370	\$ 37,053,826	\$ 33,515,951
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	64.06%	62.24%	63.16%	67.41%	69.85%
Covered Payroll - Plan Year	\$ 13,628,612	\$ 12,972,241	\$ 12,230,577	\$ 10,522,081	\$ 10,387,326
Net Pension Liability as a Percentage of Covered Payroll	348.67%	376.79%	355.87%	352.15%	322.66%

#### Notes to Schedule:

Change in Benefit Terms: The figures above do not include any liability impact that may have resulted from plan changes which occurred after valuation dates. This applies for voluntary benefit changes as well as any offers of Two Years of Additional Service Credit (a.k.a. Golden Handshakes).

Changes in Assumptions: In 2017, amounts reported reflect an adjustment of the discount rate from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction form pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

Omitted Years: GASB Statement No. 68 was implemented during the year ended December 31, 2014. No information was available prior to this date. Ten years of information will be presented as it becomes available.

#### NEVADA IRRIGATION DISTRICT

#### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

December 31, 2018

### NOTE 7 – PENSION PLANS (Continued)

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u>: The following presents the net pension liability of the District for the Plan, calculated using the discount rate for the Plan, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous Plan		
1% Decrease Net Pension Liability	6.15% \$ 64,606,553		
Current Discount Rate Net Pension Liability	7.15% \$ 47,519,391		
1% Increase	8.15%		
Net Pension Liability	\$ 33,387,986		

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

<u>Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>: For the year ended December 31, 2018, the District recognized pension expense of \$6,140,441. At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	]	Resources	urces Re	
Pension contributions subsequent				
to measurement date	\$	2,273,012		
Differences between actual and				
expected experience		416,810	\$	(564,695)
Changes in assumptions		3,710,137		(529,805)
Net differences between projected				
and actual earnings on plan investments		327,173		
Total	\$	6,727,132	\$	(1,094,500)

#### NEVADA IRRIGATION DISTRICT

#### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

December 31, 2018

### NOTE 8 – OTHER POSTEMPLOYMENT BENEFITS PLAN (Continued)

<u>Discount Rate</u>: The discount rates used to measure the net OPEB liabilities was 6.75%, which was the same discount rate used in the previous valuations. The projection of cash flows used to determine the discount rate assumed that the District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the Plans' fiduciary net positions were projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments were applied to all periods of projected benefit payments to determine the net OPEB liabilities.

<u>Changes in the Net OPEB Liability</u>: Changes in the net OPEB liability were as follows during the year ended December 31, 2018:

	Increase (Decrease)				
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability		
	Ziweiiitj	11001 00111011			
Balance at December 31, 2017	\$ 24,095,000	\$ 14,606,000	\$ 9,489,000		
Changes in the year:					
Service cost	597,000		597,000		
Interest	1,621,000		1,621,000		
Contributions - employer		1,835,000	(1,835,000)		
Investment income		1,159,000	(1,159,000)		
Administrative expenses		(44,000)	44,000		
Benefit payments	(1,328,000)	(1,328,000)	. <u> </u>		
Net changes	890,000	1,622,000	(732,000)		
Balance at December 31, 2018	\$ 24,985,000	\$ 16,228,000	\$ 8,757,000		

<u>Sensitivity of the Net OPEB Liability to Changes in the Discount Rate</u>: The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

		Current	
	1% Decrease (5.75%)	Discount Rate (6.75%)	1% Increase (7.75%)
Net OPEB liability	\$ 12,010,000	\$ 8,757,000	\$ 6,079,000

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	Current Healthcare Cost					
	19	6 Decrease		Trend Rates	1	% Increase
Net OPEB liability	\$	5,793,000	\$	8,757,000	\$	12,437,000



### California Public Employees' Retirement System Actuarial Office

400 Q Street, Sacramento, CA 95811 | Phone: (916) 795-3000 | Fax: (916) 795-2744 888 CalPERS (or 888-225-7377) | TTY: (877) 249-7442 | www.calpers.ca.gov

July 2019

Miscellaneous Plan of the Nevada Irrigation District (CalPERS ID: 5193568792) Annual Valuation Report as of June 30, 2018

Dear Employer,

Attached to this letter, you will find the June 30, 2018 actuarial valuation report of your CalPERS pension plan. **Provided** in this report is the determination of the minimum required employer contributions for Fiscal Year 2020-21. In addition, the report also contains important information regarding the current financial status of the plan as well as projections and risk measures to aid in planning for the future.

Actuarial valuations are based on assumptions regarding future plan experience including investment return and payroll growth, eligibility for the types of benefits provided, and longevity among retirees. The CalPERS Board of Administration adopts these assumptions after considering the advice of CalPERS actuarial and investment teams and other professionals. Each actuarial valuation reflects all prior differences between actual and assumed experience and adjusts the contribution rates as needed. This valuation is based on an investment return assumption of 7.0% which was adopted by the board in December 2016. Other assumptions used in this report are those recommended in the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017.

#### **Required Contributions**

The exhibit below displays the minimum required employer contributions and the Employee PEPRA Rate for Fiscal Year 2020-21 along with an estimate of the required contribution for Fiscal Year 2021-22. Member contributions other than cost sharing (whether paid by the employer or the employee) are in addition to the results shown below. **The required employer contributions in this report do not reflect any cost sharing arrangement you may have with your employees.** 

Fiscal Year	Employer Normal Cost Rate	Employer Amortization of Unfunded Accrued Liability	Employee PEPRA Rate
2020-21	10.411%	\$3,957,901	6.75%
Projected Results			
Frojecteu Kesults			
2021-22	10.4%	\$4,343,000	TBD

The actual investment return for Fiscal Year 2018-19 was not known at the time this report was prepared. The projections above assume the investment return for that year would be 7.00 percent. *To the extent the actual investment return for Fiscal Year 2018-19 differs from 7.00 percent, the actual contribution requirements for Fiscal Year 2021-22 will differ from those shown above.* For additional details regarding the assumptions and methods used for these projections please refer to the "Projected Employer Contributions" in the "Highlights and Executive Summary" section. This section also contains projected required contributions through fiscal year 2025-26.

#### Changes from previous Year's Valuations

CalPERS continues to strive to provide comprehensive risk assessments regarding plan funding and sustainability consistent with the Board of Administration's pension and investment beliefs. Your report this year includes new metrics on plan maturity in recognition of the fact that most pension plans at CalPERS are maturing as anticipated. As plans mature, they become much more sensitive to risks than plans that are less mature. The "Risk Analysis" section of your report will help you understand how your plan is affected by investment return volatility and other economic assumptions. We have included plan sensitivity analysis with respect to longevity and inflation to further that discussion and encourage you to review our most recent Annual Review of Funding Levels and Risks report on our website that takes a holistic view of the system.

### **Plan's Funded Status**

	June 30, 2017	June 30, 2018
1. Present Value of Projected Benefits	\$ 147,015,065	\$ 158,844,271
2. Entry Age Normal Accrued Liability	126,977,608	135,815,945
3. Market Value of Assets (MVA)	\$ 80,401,863	\$ 84,775,529
4. Unfunded Accrued Liability (UAL) [(2) - (3)]	\$ 46,575,745	\$ 51,040,416
5. Funded Ratio [(3) / (2)]	63.3%	62.4%

This measure of funded status is an assessment of the need for future employer contributions based on the selected actuarial cost method used to fund the plan. The UAL is the present value of future employer contributions for service that has already been earned and is in addition to future normal cost contributions for active members. For a measure of funded status that is appropriate for assessing the sufficiency of plan assets to cover estimated termination liabilities, please see "Hypothetical Termination Liability" in the "Risk Analysis" section.

### **Projected Employer Contributions**

The table below shows the required and projected employer contributions (before cost sharing) for the next six fiscal years. Projected results reflect the adopted changes to the discount rate described in Appendix A, "Actuarial Methods and Assumptions." The projections also assume that all actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur during the projection period. The projected normal cost percentages in the projections below do not reflect that the normal cost will decline over time as new employees are hired into PEPRA or other lower cost benefit tiers.

	Required Contribution	Projected Future Employer Contributions (Assumes 7.00% Return for Fiscal Year 2018-19)					
Fiscal Year	2020-21	2021-22 2022-23 2023-24 2024-25 20					
Normal Cost %	10.411%	10.4%	10.4%	10.4%	10.4%	10.4%	
UAL Payment	3,957,901	4,343,000	4,675,000	4,878,000	5,109,000	4,718,000	
Total as a % of Payroll*	35.0%	36.7%	38.0%	38.4%	38.9%	36.0%	
Projected Payroll	16,079,579	16,521,768	16,976,117	17,442,960	17,922,641	18,415,514	

<sup>\*</sup>Illustrative only and based on the projected payroll shown.

Changes in the UAL due to actuarial gains or losses as well as changes in actuarial assumptions or methods are amortized using a 5-year ramp up. For more information, please see "Amortization of the Unfunded Actuarial Accrued Liability" under "Actuarial Methods" in Appendix A. This method phases in the impact of changes in UAL over a 5-year period and attempts to minimize employer cost volatility from year to year. As a result of this methodology, dramatic changes in the required employer contributions in any one year are less likely. However, required contributions can change gradually and significantly over the next five years. In years where there is a large increase in UAL the relatively small amortization payments during the ramp up period could result in a funded ratio that is projected to decrease initially while the contribution impact of the increase in the UAL is phased in.

For projected contributions under alternate investment return scenarios, please see the "Future Investment Return Scenarios" in the "Risk Analysis" section.

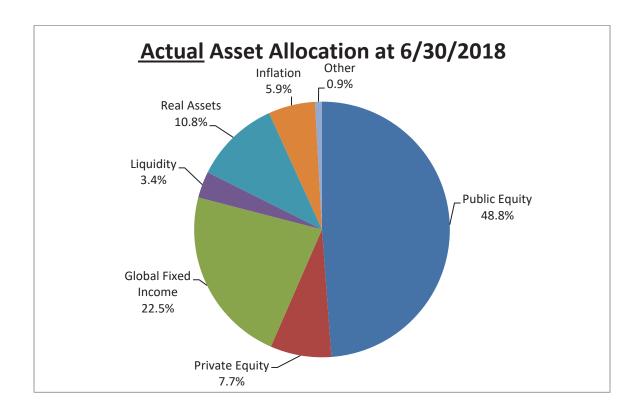
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### **Asset Allocation**

CalPERS adheres to an Asset Allocation Strategy which establishes asset class allocation policy targets and ranges, and manages those asset class allocations within their policy ranges. CalPERS Investment Belief No. 6 recognizes that strategic asset allocation is the dominant determinant of portfolio risk and return. On December 19, 2017, the CalPERS Board of Administration adopted changes to the current asset allocation as shown in the Policy Target Allocation below expressed as a percentage of total assets.

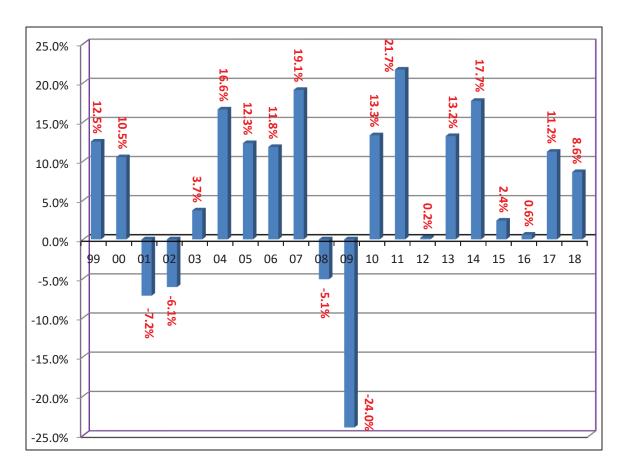
The asset allocation and market value of assets shown below reflect the values of the Public Employees' Retirement Fund (PERF) in its entirety as of June 30, 2018. The assets for Nevada Irrigation District Miscellaneous Plan are part of the PERF and are invested accordingly.

(A) Asset Class	(B) Market Value (\$ Billion)	(C) Policy <u>Target</u> Allocation
Public Equity	171.8	49.0%
Private Equity	27.2	8.0%
Global Fixed Income	79.1	22.0%
Liquidity	11.8	3.0%
Real Assets	38.1	12.0%
Inflation Sensitive Assets	20.8	6.0%
Other	3.1	0.0%
Total Fund	\$351.9	100.0%



### **CalPERS History of Investment Returns**

The following is a chart with the 20-year historical annual returns of the Public Employees Retirement Fund for each fiscal year ending on June 30. Beginning in 2002, the figures are reported as gross of fees.



The table below shows historical geometric mean annual returns of the Public Employees Retirement Fund for various time periods ending on June 30, 2018 (figures are reported as gross of fees). The geometric mean rate of return is the average rate per period compounded over multiple periods. It should be recognized that in any given year the rate of return is volatile. The portfolio has an expected volatility of 11.4 percent per year based on the most recent Asset Liability Modelling study. The volatility is a measure of the risk of the portfolio expressed in the standard deviation of the fund's total return distribution, expressed as a percentage. Consequently, when looking at investment returns, it is more instructive to look at returns over longer time horizons.

History of CalPERS Geometric Mean Rates of Return and Volatilities								
1 year 5 year 10 year 20 year 30 year								
Geometric Return 8.6% 7.9% 5.7% 6.0% 8.3%								
Volatility								

### **Employer Contribution History**

The table below provides a recent history of the required employer contributions for the plan, as determined by the annual actuarial valuation. It does not account for prepayments or benefit changes made during a fiscal year.

Fiscal Year	Employer Normal Cost	Unfunded Rate	Unfunded Liability Payment (\$)
2013 - 14	8.670%	14.030%	N/A
2014 - 15	8.728%	17.771%	N/A
2015 - 16	8.841%	19.066%	N/A
2016 - 17	8.847%	21.126%	N/A
2017 - 18	8.622%	N/A	2,692,566
2018 - 19	9.228%	N/A	3,138,208
2019 - 20	9.652%	N/A	3,611,753
2020 - 21	10.411%	N/A	3,957,901

### **Funding History**

The table below shows the recent history of the actuarial accrued liability, the market value of assets, the funded ratio and the annual covered payroll.

Valuation Date	Accrued Liability	Market Value of Assets (MVA)	Unfunded Liability	Funded Ratio	Annual Covered Payroll
06/30/11	\$ 94,462,942	\$ 65,088,052	\$ 29,374,890	68.9%	\$ 10,283,213
06/30/12	98,365,938	62,576,901	35,789,037	63.6%	9,667,622
06/30/13	102,575,329	68,418,010	34,157,319	66.7%	10,084,783
06/30/14	112,319,622	77,516,591	34,803,031	69.0%	10,215,613
06/30/15	116,484,507	76,509,356	39,975,151	65.7%	11,874,347
06/30/16	122,263,483	74,462,131	47,801,352	60.9%	12,594,409
06/30/17	126,977,608	80,401,863	46,575,745	63.3%	13,263,856
06/30/18	135,815,945	84,775,529	51,040,416	62.4%	14,822,764

### **Discount Rate Sensitivity**

Shown below are various valuation results as of June 30, 2018 assuming alternate discount rates. Results are shown using the current discount rate of 7.0 percent as well as alternate discount rates of 6.0 percent and 8.0 percent. The rates of 6.0 percent and 8.0 percent were selected since they illustrate the impact of a 1 percent increase or decrease to the 7.0 percent assumption. This analysis shows the potential plan impacts if the PERF were to realize investment returns of 6.0 percent or 8.0 percent over the long-term.

This type of analysis gives the reader a sense of the long-term risk to required contributions. For a measure of funded status that is appropriate for assessing the sufficiency of plan assets to cover estimated termination liabilities, please see "Hypothetical Termination Liability" at the end of this section.

Sensitivity Analysis							
As of June 30, 2018	Plan's Normal Cost	Accrued Liability	Unfunded Accrued Liability	Funded Status			
7.0% (current discount rate)	17.912%	\$135,815,945	\$51,040,416	62.4%			
6.0%	22.580%	\$153,725,335	\$68,949,806	55.1%			
8.0%	14.392%	\$121,023,838	\$36,248,309	70.0%			

### **Mortality Rate Sensitivity**

The following table looks at the change in the June 30, 2018 plan costs and funded ratio under two different longevity scenarios, namely assuming rates of mortality are 10 percent lower or 10 percent higher than our current mortality assumptions adopted in 2017. This type of analysis highlights the impact on the plan of improving or worsening mortality over the long-term.

As of June 30, 2018	Current Mortality	10% Lower Mortality Rates	10% Higher Mortality Rates
a) Accrued Liability	\$135,815,945	\$138,556,734	\$133,290,580
b) Market Value of Assets	\$84,775,529	\$84,775,529	\$84,775,529
c) Unfunded Liability (Surplus) [(a)-(b)]	\$51,040,416	\$53,781,205	\$48,515,051
d) Funded Status	62.4%	61.2%	63.6%

A 10 percent increase (decrease) in assumed mortality rates over the long-term would result in approximately a 1.2 percentage point increase (decrease) to the funded ratio.

### **Inflation Rate Sensitivity**

The following analysis looks at the change in the June 30, 2018 plan costs and funded ratio under two different inflation rate scenarios, namely assuming the inflation rate is 1 percent lower or 1 percent higher than our current valuation inflation rate assumption of 2.50%, while holding the discount rate fixed at 7.0%. This type of analysis highlights the impact on the plan of increased or decreased inflation over the long-term.

As of June 30, 2018	Current Inflation Rate	-1% Inflation Rate	+1% Inflation Rate
a) Accrued Liability	\$135,815,945	\$126,832,455	\$142,480,589
b) Market Value of Assets	\$84,775,529	\$84,775,529	\$84,775,529
c) Unfunded Liability (Surplus) [(a)-(b)]	\$51,040,416	\$42,056,926	\$57,705,060
d) Funded Status	62.4%	66.8%	59.5%

A decrease of 1 percent in the inflation rate assumption (2.50 percent to 1.50 percent) reduces the Accrued Liability by 6.6 percent. However, a 1 percent increase in the inflation rate (2.50 percent to 3.50 percent) increases the Accrued Liability by 4.9 percent.

### **Amortization Schedule and Alternatives**

<u>Alternate</u>	Schedul	<u>es</u>

	Current Am		15 Year Am	ortization	10 Year Am	ortization
<b>5</b>	Sche					
Date	Balance	Payment	Balance	Payment	Balance	Payment
6/30/2020	51,585,340	3,957,901	51,585,340	4,652,673	51,585,340	6,360,455
6/30/2021	51,102,231	4,342,648	50,383,551	4,780,622	48,617,008	6,535,368
6/30/2022	50,187,317	4,675,033	48,965,286	4,912,089	45,259,961	6,715,090
6/30/2023	48,864,538	4,877,680	47,311,751	5,047,172	41,482,015	6,899,755
6/30/2024	47,239,543	5,108,744	45,402,739	5,185,969	37,248,593	7,089,499
6/30/2025	45,261,786	4,718,229	43,216,523	5,328,583	32,522,561	7,284,460
6/30/2026	43,549,535	4,883,453	40,729,750	5,475,119	27,264,036	7,484,783
6/30/2027	41,546,520	5,017,748	37,917,326	5,625,685	21,430,199	7,690,614
6/30/2028	39,264,377	4,861,367	34,752,285	5,780,391	14,975,080	7,902,106
6/30/2029	36,984,245	4,995,058	31,205,662	5,939,352	7,849,334	8,119,414
6/30/2030	34,406,214	5,132,419	27,246,345	6,102,684		
6/30/2031	31,505,635	4,602,142	22,840,924	6,270,508		
6/30/2032	28,950,538	4,565,799	17,953,525	6,442,947		
6/30/2033	26,254,174	4,246,129	12,545,636	6,620,128		
6/30/2034	23,699,734	4,129,001	6,575,917	6,802,181		
6/30/2035	21,087,644	3,948,110				
6/30/2036	18,479,823	3,606,834				
6/30/2037	16,042,473	3,430,373				
6/30/2038	13,617,041	3,241,481				
6/30/2039	11,217,222	3,110,514				
6/30/2040	8,784,887	3,031,849				
6/30/2041	6,263,658	2,295,692				
6/30/2042	4,327,431	2,218,596				
6/30/2043	2,335,418	1,983,250				
6/30/2044	447,405	462,799				
6/30/2045						
6/30/2046						
6/30/2047						
6/30/2048						
6/30/2049						
Total		97,442,849		84,966,103		72,081,544
Interest Paid		45,857,509		33,380,763		20,496,204
Estimated Sa	vings			12,476,746		25,361,305

# CERBT Account Update as of April 30, 2020

Nevada Irrigation District



## OPEB cost report summary

Valuations completed by Bartel Associates, LLC	6/30/2015	6/30/2017
Total OPEB Liability (TOL)	\$22,093,000	\$24,095,000
Present Value of Benefits (PVB)	\$26,477,000	\$29,842,000
	FY 2017-18	FY 2018-19
Actuarially Determined Contribution	\$1,736,000	\$1,895,000
Pay-as-you-go	\$1,216,000	\$1,228,000
Implicit Rate Subsidy	\$214,000	\$170,000
Total OPEB Plan Members	366	365
Asset Allocation Strategy	Strategy 1	Strategy 1
Discount Rate	7.25%	6.75%



## Employer controls the funding policy

- Decides if, when, and how much to contribute
  - Contributions are never required
- Decides if and when to seek reimbursement
  - Eligible to reimburse valid annual OPEB expenses
- Chooses CERBT asset allocation strategy option
- Determines independent consulting actuary
  - Maintains local control of actuarial assumptions



# **CERBT Account Summary**

Account Summary as of April 30, 2020	
Initial contribution (12/30/2009)	\$2,311,000
Additional contributions	\$8,931,235
Disbursements	(\$0)
CERBT expenses	(\$106,818)
Investment earnings	\$6,158,365
Total assets	\$17,293,782
Money-weighted annualized net rate of return (12/30/2009 – 04/30/2020 = 10.34 Years)	6.18%
Strategy 1 time-weighted 10-year expected annualized rate of return (2018 CMAS)	5.85%

In PEMHCA: Yes CERBT agreement effective date: 12/1/2009



### Cash Flow Summary by Fiscal Year

Fiscal Year	Contributions	Cumulative Net Contributions	Cumulative Investment Gains (Losses)	Cumulative Fees	Cumulative Ending Assets	Cumulative Net Rate of Return
2009-10	\$2,311,000	\$2,311,000	(\$100,206)	(\$1,076)	\$2,209,718	-
2010-11	\$2,375,000	\$4,686,000	\$523,542	(\$4,907)	\$5,204,635	13.73%
2011-12	\$1,287,772	\$5,973,772	\$531,260	(\$10,943)	\$6,494,089	5.93%
2012-13	\$710,000	\$6,683,772	\$1,391,589	(\$22,650)	\$8,052,711	8.69%
2013-14	\$0	\$6,683,772	\$2,881,708	(\$34,849)	\$9,530,631	11.43%
2014-15	\$2,955,463	\$9,639,235	\$2,907,252	(\$45,486)	\$12,501,001	8.52%
2015-16	\$0	\$9,639,235	\$3,034,840	(\$55,790)	\$12,618,284	6.83%
2016-17	\$646,000	\$10,285,235	\$4,376,312	(\$67,067)	\$14,594,480	7.43%
2017-18	\$490,000	\$10,775,235	\$5,539,964	(\$80,228)	\$16,234,971	7.52%
2018-19	\$467,000	\$11,242,235	\$6,565,824	(\$94,091)	\$17,713,968	7.40%
as of 4/30/20	\$0	\$11,242,235	\$6,158,365	(\$106,818)	\$17,293,782	6.18%



### **Funded Status Comparison**

Measurement Date	Total OPEB Liability	CERBT Assets	Funded Status
12/31/2008	\$16,774,000	\$0	0%
06/30/2011	\$22,691,000	\$5,204,635	23%
06/30/2012	\$22,346,000	\$5,206,000	23%
06/30/2013	\$23,637,000	\$8,063,000	34%
06/30/2015	\$22,093,000	\$11,501,000	52%
06/30/2017	\$24,095,000	\$14,721,000	61%



### **CERBT Asset Class Target Allocations**

Asset Classification	Benchmark	Strategy 1	Strategy 2	Strategy 3
Global Equity	MSCI All Country World Index	59% ±5%	40% ±5%	22% ±5%
Fixed Income	Barclays Capital Long Liability Index	25% ±5%	43% ±5%	49% ±5%
Global Real Estate (REITs)	FTSE EPRA/NAREIT Developed Liquid Index	8% ±5%	8% ±5%	8% ±5%
Treasury Inflation Protected Securities (TIPS)	Barclays Capital Global Real: US TIPS Index	5% ±3%	5% ±3%	16% ±3%
Commodities	S&P GSCI Total Return Index	3% ±3%	4% ±3%	5% ±3%
Cash	3-Month Treasury Bill	0% +2%	0% +2%	0% +2%



### CERBT Investment Returns – Time Weighted

Periods Ended March 31, 2020

<u>Fund</u>	<u>Assets</u>	1 Month	3 Months	<u>FYTD</u>	<u>1 Year</u>	3 Years	<u>5 Years</u>	10 Years	<u>ITD</u>
CERBT Strategy 1 (Inception June 1, 2007)	\$8,052,982,542	-10.81%	-15.14%	-9.22%	-6.27%	2.42%	2.89%	5.91%	3.84%
Benchmark		-10.90%	-15.27%	-9.47%	-6.48%	2.11%	2.49%	5.67%	3.41%
CERBT Strategy 2 (Inception October 1, 2011)	\$1,276,969,987	-8.46%	-10.40%	-5.11%	-1.92%	3.49%	3.26%	NA	6.12%
Benchmark		-8.44%	-10.41%	-5.22%	-1.95%	3.23%	2.92%	NA	5.83%
CERBT Strategy 3 (Inception January 1, 2012)	\$633,145,135	-6.45%	-6.30%	-1.87%	1.39%	3.94%	3.26%	NA	4.95%
Benchmark		-6.39%	-6.27%	-1.91%	1.40%	3.75%	2.99%	NA	4.64%

Time weighted return reports the performance of the investment vehicle, not of the employer assets. Returns are gross. Historical performance is not necessarily indicative of actual future investment performance or of future total program cost. Current and future performance may be lower or higher than the historical performance data reported here. Investment return and principal value may fluctuate so that your investment, when redeemed, may be worth more or less than the original cost. The value of an employer's CERBT fund shares will go up and down based on the performance of the underlying funds in which the assets are invested. The value of the underlying funds' assets will, in turn, fluctuate based on the performance and other factors generally affecting the securities market.



### Employer Controls the OPEB Funding Policy

- Chooses appropriate investment strategy
  - Based on investment time horizon
- Decides if, when, and how much to contribute
  - Voluntary and never required
- Decides if and when to seek reimbursement
  - Pay-go costs; implicit rate subsidies
- Chooses outside consulting actuary



### Submission of Renewal OPEB Cost Report

- To comply with GASB 74, the CERBT requires that employers submit an OPEB cost report at least biennially.
- Documents Required for OPEB Cost Report Renewal:
  - Actuarial Valuation Report (AMM Report)
  - Summary of Actuarial Information
  - Certification of Actuarial Information (Affirmation of OPEB Cost Analysis Report)
  - Certification of Funding Policy
- Please submit the renewal OPEB documents by June 30, 2020
- Submit documents to CERBT4U@calpers.ca.gov



### CERBT Total Participation Cost Fee Rate

- Total <u>all-inclusive</u> cost of CERBT participation is 10 basis points of assets under management
  - CERBT is a self-funded trust
  - CERBT does not profit
  - Employer account charged daily
  - Rate can be changed without prior notice and may be higher or lower in the future



### **CERBT Fee Rate History**

Fiscal Year	Total Participation Cost
2007-2008	2.00 basis points
2008-2009	6.00 basis points
2009-2010	9.00 basis points
2010-2011	12.00 basis points
2011-2012	12.00 basis points
2012-2013	15.00 basis points
2013-2014	14.00 basis points
2014-2015	10.00 basis points
2015-2016	10.00 basis points
2016-2017	10.00 basis points
2017-2018	10.00 basis points
2018-2019	10.00 basis points
2019-2020	10.00 basis points



### CERBT Employers

### 570 Total

- State of California
- 148 Cities or Towns
- 12 Counties
- 70 School Employers
- 27 Courts
- 311 Special Districts and other Public Agencies
  - (97 Water, 34 Sanitation, 31 Fire, 24 Transportation)





### NEVADA IRRIGATION DISTRICT RETIREE HEALTHCARE PLAN

BARTEL SSOCIATES, LLC

### June 30, 2017 Actuarial Valuation Plan Funding for Fiscal Years 2018 and 2019

### **Doug Pryor, Vice President**

Tina Liu, Associate Actuary Katherine Moore, Associate Actuary Bartel Associates, LLC

July 12, 2018

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### **DATA SUMMARY**

### **Actives**

	12/31/08	6/30/11	6/30/126	6/30/13	6/30/15	6/30/17
■ Counts						
• Water	152	145	138	138	159	162
• Hydro	16	15	17	17	19	24
<ul> <li>Recreation</li> </ul>	1	4	4	4	6	
• Total	169	164	159	159	184	193
■ Averages						
• Age	46.1	45.0	43.5	44.5	42.8	44.1
• District Service	12.4	11.9	10.1	11.1	8.5	8.8
• CalPERS	n/a	n/a	10.8	11.8	9.1	9.7
• Payroll	\$ 60,100	\$ 59,400	\$ 58,900	n/a	\$ 60,600	\$ 66,700
■ Total Payroll	10,164	9,734	9,362	n/a	11,151	12,876

<sup>&</sup>lt;sup>6</sup> Based on 6/30/13 valuation data.



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### **DATA SUMMARY**

### Retirees<sup>7</sup>

	12/31/08	6/30/11	6/30/128	6/30/13	6/30/15	6/30/17
■ Retirees						
• Water	98	118	134	134	144	151
• Hydro	12	16	16	16	21	20
<ul> <li>Recreation</li> </ul>						1
• Total	110	134	150	150	165	172
■ Averages						
• Age	69.8	69.4	68.2	69.2	69.1	69.9
• Service Retirement						
Age						
> Water	59.7	58.5	58.9	58.9	58.6	58.4
> Hydro	56.2	56.9	57.8	57.8	57.8	57.8
> Recreation	n/a	n/a	n/a	n/a	n/a	61.0

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Excluded waived participants. Based on 6/30/13 valuation data.





### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Valuation Date	• June 30, 2015	• June 30, 2017
	<b>&gt;</b> 2016 & 2017	<b>&gt;</b> 2018 & 2019
■ Funding Policy	• 100% full ARC contributed (net	• Same
	of pay go costs)	
■ Discount Rate	• 7.25% - Pre-funded with	• 6.75% - Pre-funded with
	CERBT Strategy 1,	CERBT Strategy 1,
	CalPERS OPEB Trust	CalPERS OPEB Trust
■ General	• 3.00%	• 2.75%
Inflation		
■ Payroll	• Aggregate Increases – 3.25%	• Aggregate Increases – 3.00%
Increase	• Merit Increases – CalPERS	• Merit Increases – CalPERS
	1997-2011 Experience Study	1997-2015 Experience Study
■ Mortality,	• CalPERS 1997 – 2011	• CalPERS 1997 – 2015
Withdrawal,	Experience Study	Experience Study
Disability	Mortality improvement	Post-retirement mortality
	projection Scale MP-2014 with	projected fully generational with
	15 year convergence in 2022	Scale MP-17







### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

Assumption	June 30, 2015 Valuation			June	30, 2017	Valuation
■ Healthcare	<u>Year</u>	Non-Medicare	<u>Medicare</u>	V		from Prior Year
Trend	2015	actual 2015 pr	remiums	Year 2017	Non-Medic	
	2016	actual 2016 pr	remiums	2017		al Premiums
	2017	actual 2017 pr	remiums	2018		al Premiums
	2018	6.5%	6.7%	2019	7.50%	6.50%
	2019	6.0%	6.1%	2020	7.50%	6.50%
	2020	5.5%	5.6%	2021	7.25% 7.00%	6.30% 6.10%
				2022 2023	6.75%	5.90%
	2021+	5.0%	5.0%	2023	6.50%	5.70%
				2024	6.25%	5.50%
				2023	6.00%	5.30%
				2027	5.80%	5.15%
				2028	5.60%	5.00%
				2029	5.40%	4.85%
				2030	5.20%	4.70%
				2031-2035	5.05%	4.60%
				2036-2045	4.90%	4.50%
				2046-2055	4.75%	4.45%
				2056-2065	4.60%	4.40%
				2066-2075	4.30%	4.20%
				2076+	4.00%	4.00%

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### **ASSETS**

### Market Value of Plan Assets (Amounts in 000's)

	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
■ Market Value (beginning of year)	\$ -	\$ 2,210	\$ 5,205	\$ 5,206	\$ 8,053	\$ 9,531	\$ 11,501	\$ 12,618
• Contributions <sup>9</sup>	2,311	2,375	-	1,998	-	1,955	1,000	646
Benefit Payments	-	-	-	-	-	-	-	-
• Expenses	(1)	(4)	(6)	(12)	(12)	(11)	(10)	(11)
• Investment Earnings	_(100)	<u>624</u>	8	860	1,490	26	<u>127</u>	1,341
■ Market Value (end of year)	2,210	5,205	5,206	8,053	9,531	11,501	12,618	14,594
■ Approx. Return	-8.8%	22.9%	0.0%	16.3%	18.4%	0.1%	0.9%	10.5%

<sup>&</sup>lt;sup>9</sup> \$2.311 million December 2009

<sup>1.000</sup> million July 2015, 0.646 million May 2017



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### **ASSETS**

### Actuarial Value of Plan Assets (Amounts in 000's)

	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Actuarial Value (beginning of year)	\$ -	\$ 2,362	\$ 5,008	\$5,338	\$7,905	\$8,689	\$11,384	\$13,149
<ul> <li>Contribution</li> </ul>	2,311	2,375	-	1,998	-	1,955	1,000	646
Benefit Payments	-	-	-	-	-	-	-	-
Credited Return	51	271	330	569	<u>784</u>	740	<u>765</u>	926
AVA (end of year)	2,362	5,008	5,338	7,905	8,689	11,384	13,149	14,721
■ Approx. Return	4.4%	9.5%	6.6%	7.8%	9.9%	7.5%	6.2%	7.0%

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<sup>1.001</sup> million December 2010, 1.374 million June 2011

<sup>1.998</sup> million July 2012, 0.910 million October 2014, 1.046 million January 2015

Funded Status (Amounts in 000's)

	6/30/2015	6/30/2017
<b>■</b> Present Value of Benefits		
• Actives	\$ 11,113	\$ 13,461
• Retirees	<u>15,364</u>	16,381
• Total	26,477	29,842
■ Actuarial Accrued Liability		
• Actives	6,729	7,714
• Retirees	15,364	16,381
• Total	22,093	24,095
■ Actuarial Value of Assets	11,384	14,721
■ Unfunded Liability	10,709	9,374
■ Service Cost <sup>10</sup>	547	659
■ Pay-Go Cost	1,406	1,398

<sup>&</sup>lt;sup>10</sup> Includes estimated expenses of \$12,000 for 2018.



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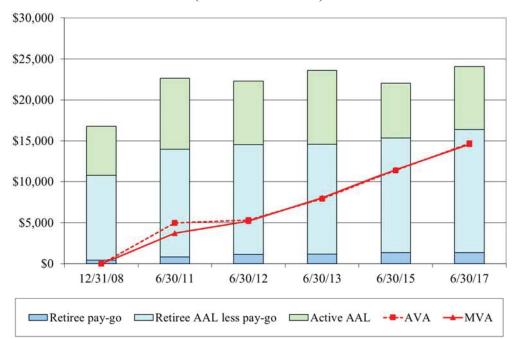
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### **RESULTS**

### **Funded Status**

(Amounts in 000's)



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### Amortization Bases (Amounts in 000's)

	6/30/2	015 Val	6/30/2017 Val		
	12/31/15	12/31/16	12/31/17	12/31/18	
■ Initial UAAL	\$ 13,945	\$ 13,433	\$ 12,834	\$ 12,100	
■ (Gain)/Loss					
• 6/30/11 Val	1,990	1,917	1,831	1,726	
• 6/30/12 Val	(766)	(732)	(693)	(645)	
• 6/30/13 Val	(43)	(42)	(41)	(39)	
• 6/30/15 Val	(4,822)	(4,728)	(4,613)	(4,459)	
• 6/30/17 Val	n/a	n/a	448	438	
■ Contribution > ARC/ADC	(539)	(519)	(611)	(863) <sup>13</sup>	
■ Total	9,763	9,328	9,157	8,259	

<sup>&</sup>lt;sup>13</sup> Reflects \$777,000 budgeted contributions assumed to be made on December 31, 2018.



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### **RESULTS**

### Amortization Payments (Amounts in 000's)

	6/30/2	015 Val	6/30/2017 Val		
	2016	2017	2018	2019	
■ Initial UAAL	\$ 1,523	\$ 1,572	\$ 1,601	\$ 1,649	
■ (Gain)/Loss					
• 6/30/11 Val	217	224	228	235	
• 6/30/12 Val	(90)	(93)	(94)	(97)	
• 6/30/13 Val	(4)	(5)	(5)	(5)	
• 6/30/15 Val	(444)	(458)	(465)	(479)	
• 6/30/17 Val	n/a	n/a	41	42	
■ Contribution > ARC/ADC	<u>(59)</u>	<u>(61)</u>	(76)	_(118) <sup>14</sup>	
■ Total	1,143	1,180	1,229	1,227	
■ Amortization Years	11.0	10.0	9.2	8.1	

 $<sup>^{14}</sup>$  Reflects \$777,000 budgeted contributions assumed to be made on December 31, 2018.





Projection (Amounts in 000's)

		Contr				
		Implied				
	Cash	Subisdy				
Fiscal	Benefit	Benefit	Pre-	Total		Contr. %
Year	Pmts	Pmts	Fund <sup>15</sup>	Contrib	Payroll	of Payroll
2018	\$ 1,228	\$ 170	\$ 777	\$ 2,175	\$ 13,460	16.2%
2019	1,254	174	467	1,895	13,864	13.7%
2020	1,301	182	460	1,943	14,279	13.6%
2021	1,341	183	467	1,991	14,708	13.5%
2022	1,399	212	430	2,041	15,149	13.5%
2023	1,445	219	430	2,094	15,604	13.4%
2024	1,471	205	471	2,147	16,072	13.4%
2025	1,512	206	483	2,201	16,554	13.3%
2026	1,555	197	506	2,258	17,050	13.2%
2027	1,619	214	605	2,438	17,562	13.9%

<sup>&</sup>lt;sup>15</sup> Reflects \$777,000 budgeted contributions assumed to be made on December 31, 2018.



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### **RESULTS**

### Funded Status<sup>16</sup> June 30, 2017

(Amounts in 000's)

	Water	Hydro	Recreation	Total
<b>■</b> Present Value of Benefits				
• Actives	\$ 11,120	\$ 1,937	\$ 404	\$ 13,461
• Retirees	14,337	1,897	<u>147</u>	16,381
• Total	25,457	3,834	551	29,842
■ Actuarial Accrued Liability				
• Actives	6,368	1,115	231	7,714
• Retirees	14,337	1,897	<u>147</u>	16,381
• Total	20,705	3,012	378	24,095
■ Actuarial Value of Assets	12,650	1,840	<u>231</u>	<u>14,721</u>
■ Unfunded Liability	8,055	1,172	147	9,374
■ 2018 Service Cost <sup>17</sup>	548	89	22	659
■ 2018 Pay-Go Cost	1,234	147	17	1,398

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Includes estimated expenses of \$12,000.





Assets allocated based on AAL.

### 2018 Actuarially Determined Contribution (ADC) (Amounts in 000's)

	Water	Hydro	Recreation	Total
■ ADC - \$				
• Service Cost <sup>18</sup>	\$ 548	\$ 89	\$ 22	\$ 659
UAAL Amortization	<u>1,055</u>	<u>154</u>	<u>20</u>	<u>1,229</u>
• Total	1,603	243	42	1,888
■ Pay-Go Cost	1,234	147	17	1,398
■ Pre-Funding (ADC less Pay-Go Cost)	369	96	25	490

<sup>&</sup>lt;sup>18</sup> Includes estimated expenses of \$12,000.



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### **RESULTS**

### **2019 Actuarially Determined Contribution (ADC)**

(Amounts in 000's)

	Water	Hydro	Recreation	Total
■ ADC - \$				
• Service Cost <sup>19</sup>	\$ 556	\$ 90	\$ 22	\$ 668
• UAAL Amortization <sup>20</sup>	<u>1,053</u>	<u>154</u>	<u>20</u>	<u>1,227</u>
• Total	1,609	244	42	1,895
■ Pay-Go Cost	1,267	145	16	1,428
■ Pre-Funding (ADC less Pay-Go Cost)	342	99	26	467

<sup>&</sup>lt;sup>20</sup> Reflects \$777,000 budgeted contributions assumed to be made on December 31, 2018.





<sup>&</sup>lt;sup>19</sup> Includes estimated expenses of \$12,000.